

CITY OF WESTMINSTER			
PLANNING APPLICATIONS SUB COMMITTEE	Date	Classification For General Release	
Report of Director of Planning		Ward(s) involved St James's	
Subject of Report	Parliament Square, London, SW1P 3JX,		
Proposal	A memorial to Emmeline Pankhurst in the form of a bronze statue on stone plinth set within the existing memorials on the west side of Parliament Square Gardens.		
Agent	Mr O'Connor		
On behalf of	Sir Neil Thorne		
Registered Number	17/04187/FULL	Date amended/ completed	27 June 2017
Date Application Received	12 May 2017		
Historic Building Grade	Unlisted		
Conservation Area	Westminster Abbey And Parliament Square		

1. RECOMMENDATION

1. Does the Committee agree that the particular circumstances of this proposal do not constitute "an exceptionally good reason" to justify a departure from the Council's presumption against new memorials in this part of the City as set out in the "Statues and Monuments in Westminster" Supplementary Planning Document (2008).
2. Subject to 1 above, refuse planning permission.

2. SUMMARY

This proposal is for the erection of a statue of Emmeline Pankhurst on Canning Green in Parliament Square. Parliament Square is in the Westminster Abbey and Parliament Square Conservation Area and is an Area of Special Archaeological Priority. It adjoins the Palace of Westminster, Westminster Abbey and Church of St Margaret World Heritage Site. The buildings around the Square are all listed, many of them being of outstanding international importance. The Square, itself, is included in the English Heritage Register of Parks and Gardens of Special Historic Interest at Grade II.

The proposed statue is by Angela Connor FRBS who is a very experienced sculptor with an international reputation. The statue will be cast in bronze and is described by the proposer as "pushing against the wind undeflected in the journey to her final goal "Votes for women." The figure would be placed upon a large, elaborate plinth some 8.1m high. While the scale of this is significant, it is of a similar scale to the plinths of Lincoln and Canning, the two adjacent statues on Canning Green. The statue itself would be double life size (3.4m), again similar to the adjacent figures. Some of the details of the plinth are quite intricate and it is considered that a more simple treatment to the

plinth would better suit the character of the area and other statues nearby. Were permission to have been recommended favourably, a condition could have been attached requiring amendments to the detailed plinth design. A maquette will be available to view at the Committee meeting.

The location on Canning Green is midway between the existing statues of Canning and Lincoln and while there appears to be sufficient space for a statue of this scale, there would be some potential impact on adjacent trees. The Council's Arboricultural Officer has raised some concern about the impact on these trees but considers that subject to further details of the tree impact and foundation design, it should be possible to protect the retained trees.

Policy DES 7 of the UDP generally welcomes public art and statuary within the City. However, the unprecedented demand for statues and monuments in recent years has led to an over-concentration of memorials in parts of the City and suitable locations are becoming increasingly difficult to find. The Council's Supplementary Planning Document "Statues and Monuments in Westminster" provides guidance for the erection of new monuments. It identifies a Monument Saturation Zone, covering most of Whitehall and St James's, where applications for new statues and monuments will not be permitted unless there is an exceptionally good reason. Parliament Square falls within this zone.

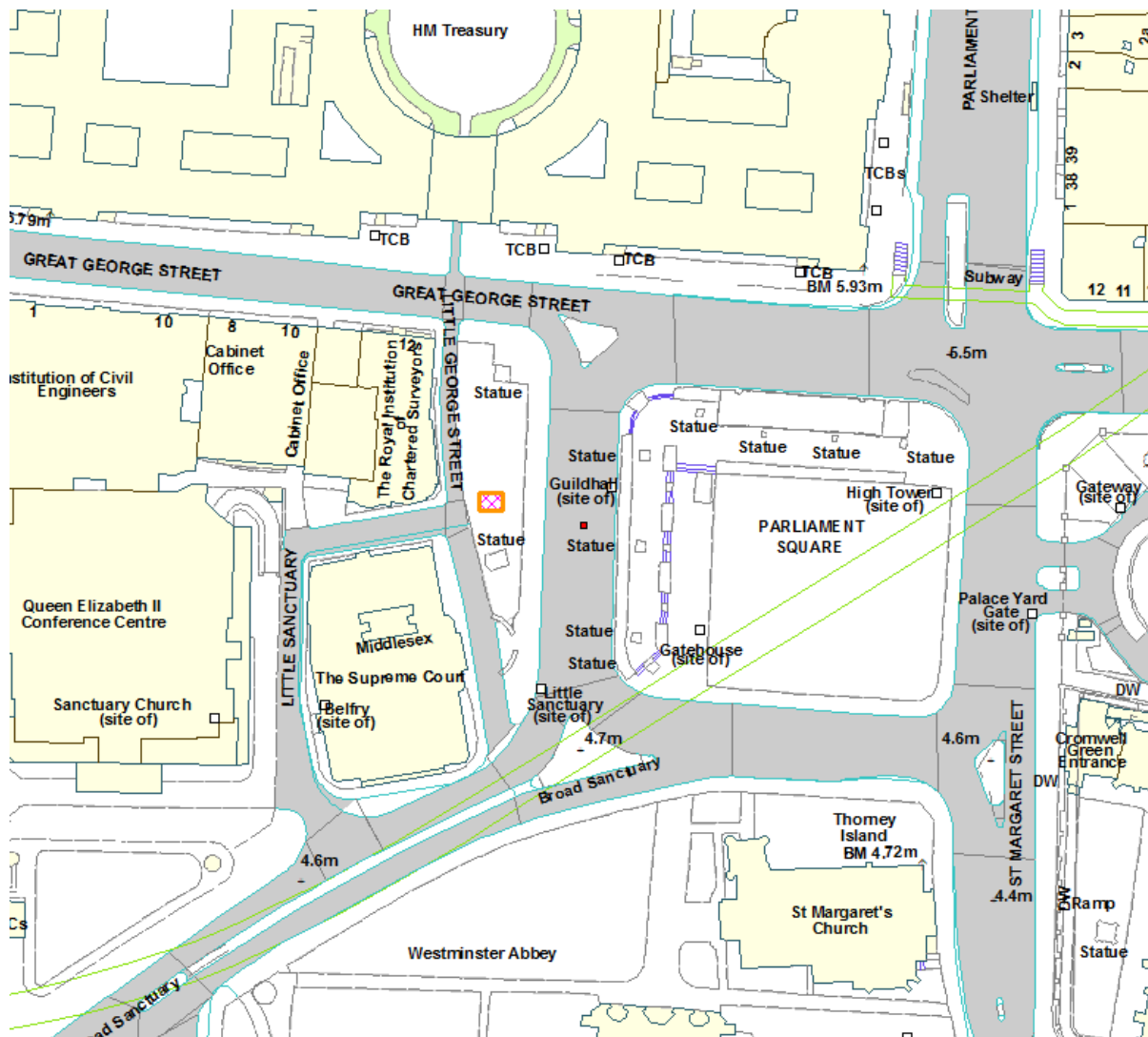
The proposed statue should therefore only proceed if there is an "exceptionally good reason" to justify exemption to our normal guidance. It is considered, in this case, that the site on Canning Green is one that could accommodate a statue of this scale without any adverse impact on the Square or its surroundings. It is also considered that this is probably the last available space for a new monument/statue in Parliament Square.

However, with regard to the subject matter, there is concern that it duplicates other nearby monuments that commemorate the same cause (Votes for Women) and the same person (Emmeline Pankhurst). On the basis that the Committee have consented to approve the statue to Millicent Fawcett, this proposal would be the second statue to the Suffrage Movement in the Square. There is also an existing statue to Emmeline Pankhurst in Victoria Tower Gardens which is listed grade II. Given the extreme scarcity of locations suitable for statues and monuments within the Saturation Zone and particularly within Parliament Square, it is considered that there is insufficient justification to allow another monument to the same cause and person as other nearby monuments. It is Officer's considered opinion that the Millicent Fawcett statue proposed for the central Square is the more considered proposal and that that site is more high profile and appropriate for the important subject being commemorated. It's location alongside the other Civil Rights activists, Mandela and Gandhi, seems highly appropriate. For this reason, it is not considered that the proposed monument constitutes an "exceptionally good reason" for overturning the Council's normal policy guidance.

The site at Canning Green is managed and maintained by Royal Parks and the proposers of the statue will have to get the consent and agree ongoing maintenance with the Royal Parks if the application is approved. There is no financial implication for the City Council.

The proposal has received 118 letters of support.

3. LOCATION PLAN



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4. PHOTOGRAPHS



5. CONSULTATIONS

COUNCILLOR FLIGHT

Supports the proposal.

GREATER LONDON AUTHORITY

Any response will be reported verbally.

HISTORIC ENGLAND

Any response will be reported verbally.

HISTORIC ENGLAND (ARCHAEOLOGY)

No objection.

WESTMINSTER SOCIETY

Any response will be reported verbally.

THE GARDENS TRUST

No objection.

THE DESIGN COUNCIL

Any response will be reported verbally.

HIGHWAYS PLANNING

No objection.

ARBORICULTURAL MANAGER

No objection, subject to conditions.

CRIME PREVENTION DESIGN ADVISOR

Any response will be reported verbally.

ADJOINING OWNERS/OCCUPIERS AND OTHER REPRESENTATIONS RECEIVED

No. Consulted: 0

Total No. of replies: 118

No. of objections: 0

No. in support: 118

PRESS ADVERTISEMENT / SITE NOTICE: Yes

6. BACKGROUND PAPERS

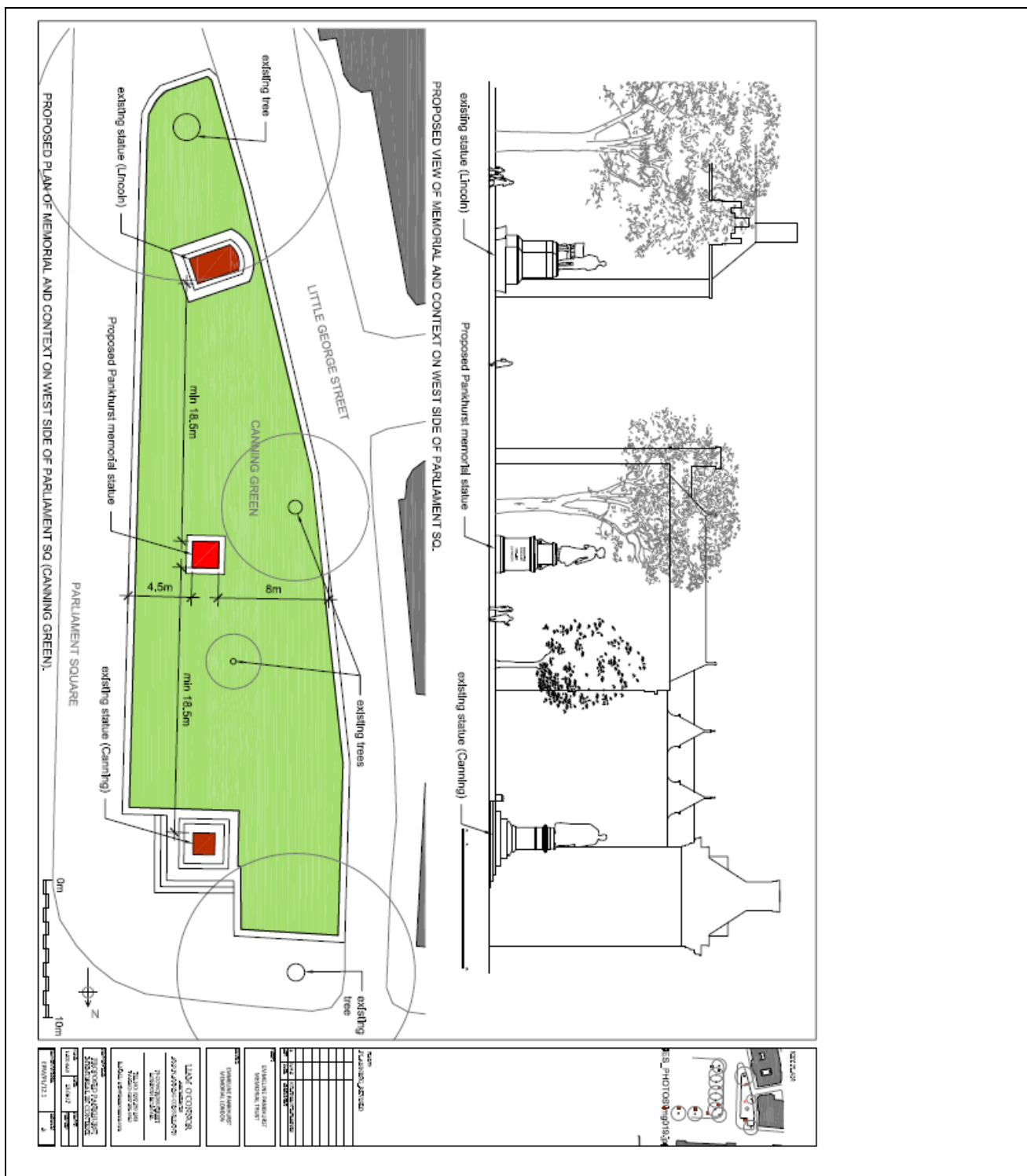
1. Application form
2. Letter from occupier of 21 The Green, London, dated 17 August 2017
3. Letter from occupier of 55 Worksop Rd, Thorpe Salvin, dated 31 July 2017
4. Letter from occupier of 11 Edinburgh Avenue, Leigh-on-Sea, dated 11 August 2017
5. Letter from occupier of 63 Herbert Street, Hemel Hempstead, dated 14 August 2017
6. Letter from occupier of 3 Clarence Gate, Woodford Green, dated 29 July 2017
7. Letter from occupier of 3 Lifstan Walk, Southend, dated 10 August 2017
8. Letter from occupier of Auf dem Baennjerrueck 17, Kaiserslautern, dated 11 August 2017
9. Letter from occupier of 15 Priory Mews, Hornchurch, dated 2 August 2017
10. Letter from occupier of 87 Stambridge Road, Rochford, dated 14 August 2017
11. Letter from occupier of 48 Seren Park Gardens, London, dated 9 August 2017
12. Letter from occupier of 26 SHAKESPEARE AVENUE, RAYLEIGH, dated 23 August 2017
13. Letter from occupier of 107 Shimbrooks, Great Leighs, dated 9 August 2017
14. Letter from occupier of 32Chalklands, Sandon, dated 3 August 2017
15. Letter from occupier of 4 Normill Terrace, Aylesbury Road, dated 10 August 2017
16. Letter from occupier of 4 normill terrace, aylesbury road, dated 10 August 2017
17. Letter from occupier of 16 Doddington Road, Brentwood, dated 10 August 2017
18. Letter from occupier of George & Dragon Hall, Mary Place, dated 11 August 2017
19. Letter from occupier of Caldwell grange care home, Donnithorne avenue, dated 12 August 2017
20. Letter from occupier of 61 Dunstons Rd, London, dated 14 August 2017
21. Letter from occupier of 81 Gillespie Road, London, dated 14 August 2017
22. Letter from occupier of 29 Copperfields, Laindon, dated 9 August 2017
23. Letter from occupier of 35 Coolgardie Avenue, Highams Park, dated 10 August 2017
24. Letter from occupier of 10 Sunnybank, Edenthorpe, dated 11 August 2017
25. Letter from occupier of 16, King Edward Street, dated 11 August 2017
26. Letter from occupier of 18 Pinewood Gardens, Hemel Hempstead, dated 14 August 2017
27. Letter from occupier of 66 Lambourne Rd, Chigwell Row, dated 16 August 2017
28. Letter from occupier of 126 southend arterial road, romford, dated 2 August 2017
29. Letter from occupier of 24 Gowan Avenue, London, dated 7 August 2017
30. Letter from occupier of Flat 1, 1 Victoria Street, dated 10 August 2017
31. Letter from occupier of 3 Buckingham Mews, Westminster, dated 7 August 2017
32. Letter from occupier of 5 MAYPHIL PARK, HAWK HILL, dated 11 August 2017
33. Letter from occupier of Burn House, Middlebie, dated 14 August 2017
34. Letter from occupier of 4 Pollington Place, Chapel Green, dated 14 August 2017
35. Letter from occupier of DBC, The Forum, dated 17 August 2017
36. Letter from occupier of 3 St Ann's Villas, Holland Park, dated 11 August 2017
37. Letter from occupier of Rosebank, 102 Main Road, Wigginton, dated 14 August 2017
38. Letter from occupier of 6 St Marks Road, Hadleigh, dated 23 August 2017
39. Letter from occupier of 67B Brookvale Ave, COVENTRY, dated 2 August 2017
40. Letter from occupier of Flat 2, 134 Elgin Avenue, dated 7 August 2017
41. Letter from occupier of 101 Gloucester Terrace, London, dated 8 August 2017
42. Letter from occupier of Woldstone, 21Marston Meysey, dated 16 August 2017
43. Letter from occupier of 1 Cowley Street, London, dated 4 August 2017
44. Letter from occupier of 18 Conway street, London, dated 7 August 2017
45. Letter from occupier of 15 Hoadly Road, London, dated 8 August 2017
46. Letter from occupier of 36 New Road, Benfleet, dated 23 August 2017

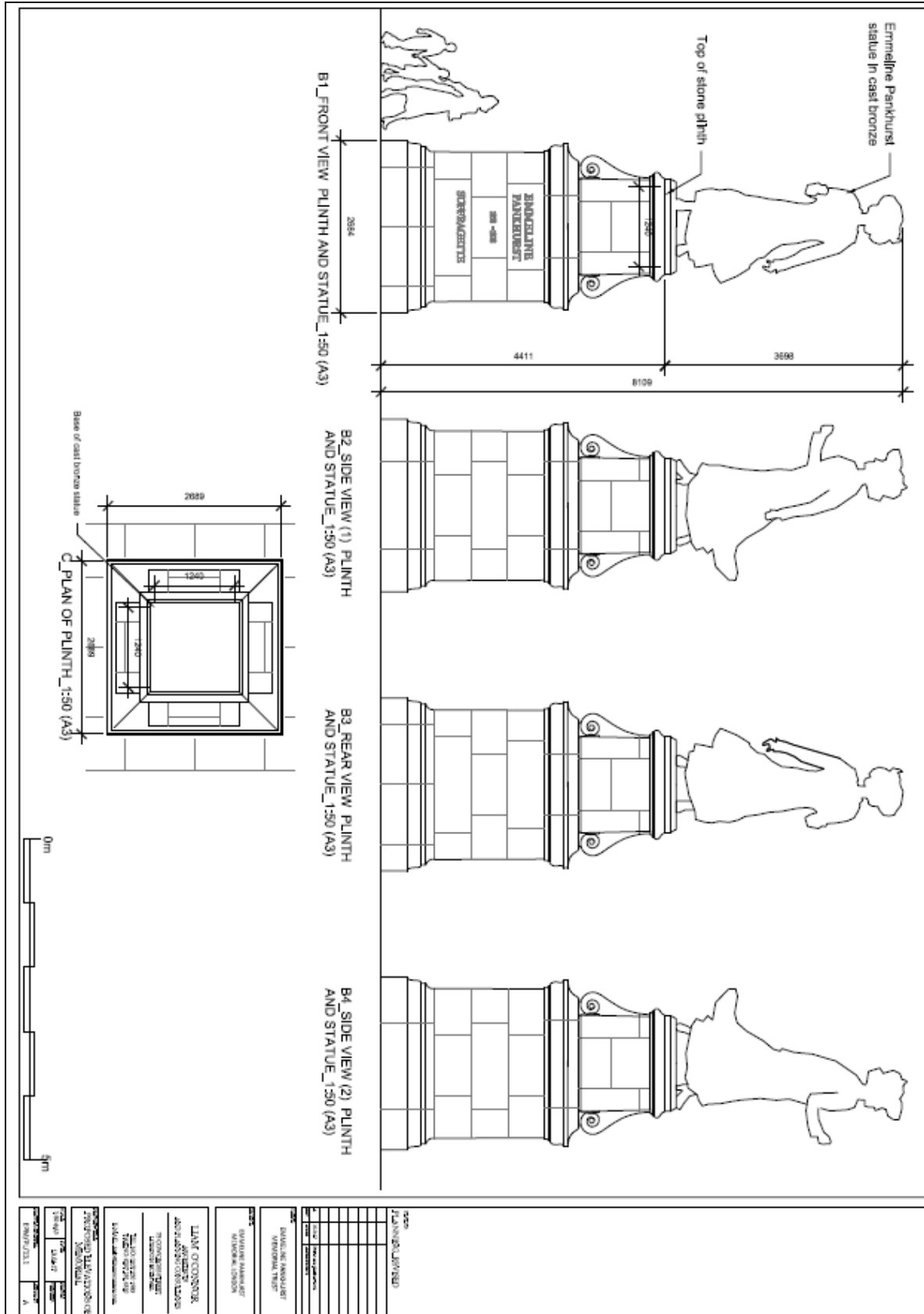
47. Letter from occupier of 6, Salisbury Road, Leigh-on-Sea, dated 12 August 2017
48. Letter from occupier of 1 Gloucester Street, London, dated 29 August 2017
49. Letter from occupier of 8 Lickhill road North, Stourport on Severn, dated 10 August 2017
50. Letter from occupier of 21 Marston Meysey, Swindon, dated 15 August 2017
51. Letter from occupier of 59 Blake Hall Drive, Wickford, dated 24 August 2017
52. Letter from occupier of 54 Abbotswood Road, London, dated 7 August 2017
53. Letter from occupier of 15 Doncaster Road, kirk Sandall, dated 11 August 2017
54. Letter from occupier of 66 Stafford avenue, Hornchurch, dated 3 August 2017
55. Letter from occupier of 27 Highwood Drive, Orpington, dated 6 August 2017
56. Letter from occupier of 10 Queens Park Road, Harborne, dated 7 August 2017
57. Letter from occupier of 20 Ditton Court Road, Westcliff On Sea, dated 10 August 2017
58. Letter from occupier of 4 Pear Tree Piece, Old Warden, dated 14 August 2017
59. Letter from occupier of 39 ST CATHERINE'S COURT, BEDFORD ROAD, dated 15 August 2017
60. Letter from occupier of Meadow View, Reading, dated 10 August 2017
61. Letter from occupier of 42 New Road, Benfleet, dated 23 August 2017
62. Letter from occupier of 111 Bramble Lane, Mansfield, dated 11 August 2017
63. Letter from occupier of 117 upper Rainham rd, Hornchurch, dated 2 August 2017
64. Letter from occupier of 41 Fleet Road, Benfleet, dated 9 August 2017
65. Letter from occupier of 41 Fleet Road, Benfleet, dated 9 August 2017
66. Letter from occupier of 30 Sunnedon, Basildon, dated 9 August 2017
67. Letter from occupier of 18 Bridgwater Drive, Westcliff, dated 10 August 2017
68. Letter from occupier of 8 Claverley Green, Luton, dated 14 August 2017
69. Letter from occupier of 9 Barton st, london, dated 31 July 2017
70. Letter from occupier of 31 Hilldown rd, Hemel Hempstead, dated 14 August 2017
71. Letter from occupier of 10 barton street, London, dated 14 August 2017
72. Letter from occupier of 5 Clarence Gate, Woodford Green, dated 16 August 2017
73. Letter from occupier of 55, Worksop Road, Thorpe Salvin, dated 30 July 2017
74. Letter from occupier of 14 Barton Street, Westminster, dated 31 August 2017
75. Letter from occupier of 131 Raphael Drive, Shoburyness, dated 9 August 2017
76. Letter from occupier of 131 Raphael Drive, Shoburyness, dated 9 August 2017
77. Letter from occupier of 114 Swan Lane, Wickford Essex, dated 9 August 2017
78. Letter from occupier of 1 Great Peter Street, London, dated 28 July 2017
79. Letter from occupier of 94 High Street, Great Abington, dated 15 August 2017
80. Letter from occupier of 12 Barton Street, London, dated 28 July 2017
81. Letter from occupier of 8 Lower Common South, London, dated 18 August 2017
82. Letter from occupier of 24 Walters Close, Leigh-on-Sea, dated 9 August 2017
83. Letter from occupier of 43A Marlow Road, London, dated 9 August 2017
84. Letter from occupier of 31 HURST LANE, EAST MOLESEY, dated 7 August 2017
85. Letter from occupier of 125 Southwell Road East, Rainworth, dated 10 August 2017
86. Letter from occupier of Flat 5 Cherry Garden House, Cherry Garden Street, dated 11 August 2017
87. Letter from occupier of 62 Bendemeer Road, Putney, dated 13 August 2017
88. Letter from occupier of 10 Barton Street, London, dated 14 August 2017
89. Letter from occupier of 1 Pettits Close, Romford, dated 3 August 2017
90. Letter from occupier of 6 Victors Crescent, Hutton, dated 2 August 2017
91. Letter from occupier of 11 Wood End, Hockley, dated 9 August 2017
92. Letter from occupier of 114 Swan Lane, Wickford Essex, dated 9 August 2017
93. Letter from occupier of 61 Granton Avenue, Upminster, dated 11 August 2017
94. Letter from occupier of 7 Wellington Rd, Newark, dated 11 August 2017

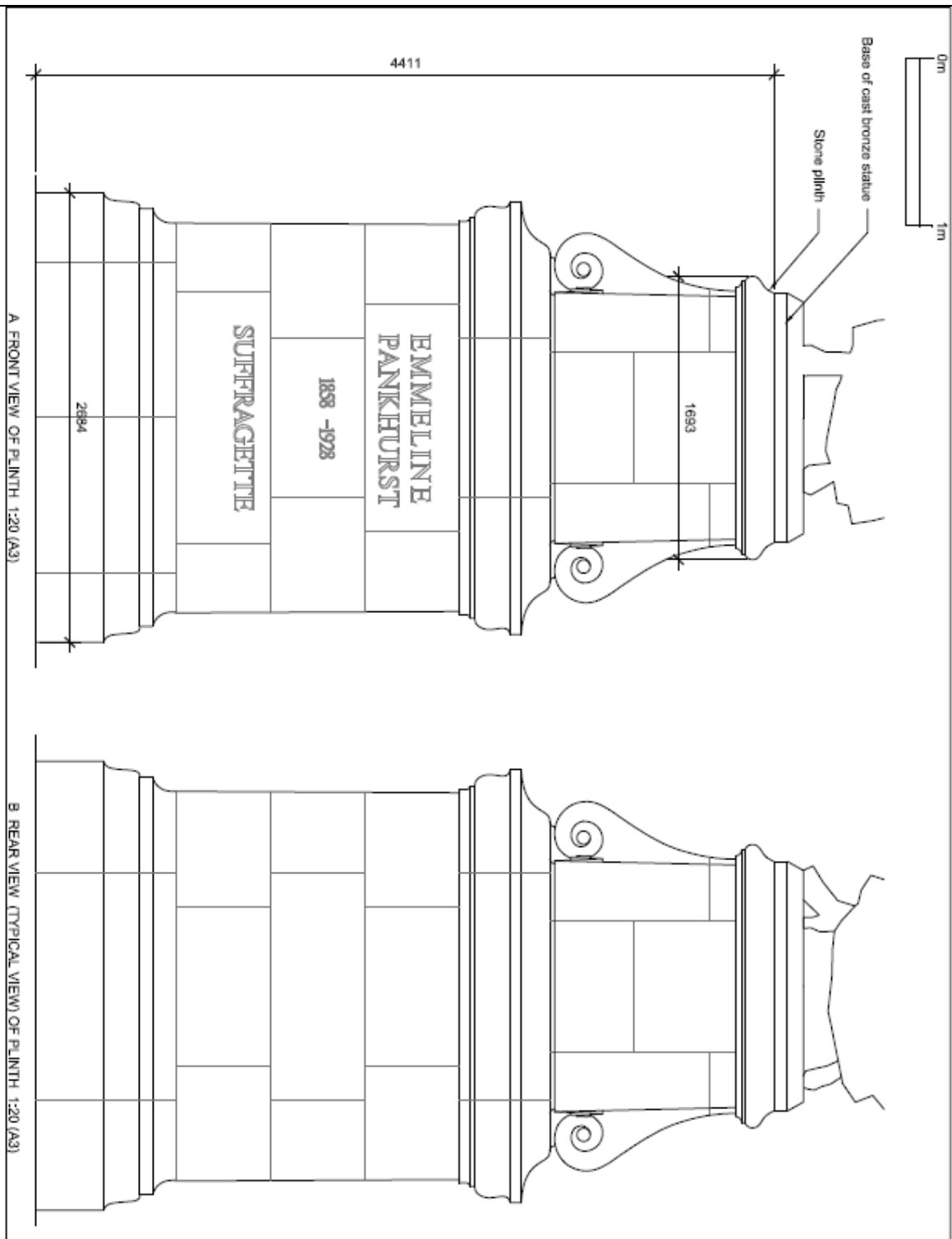
- 95. Letter from occupier of 31 Hermitage Drive, Laindon, dated 11 August 2017
- 96. Letter from occupier of 84, KINGSBRIDGE ROAD, dated 11 August 2017
- 97. Letter from occupier of 11 Barton street, London, dated 13 August 2017
- 98. Letter from occupier of 82 FIRST AVENUE, CANVEY ISLAND, dated 10 August 2017
- 99. Letter from occupier of 115 Bishopscote Road, Luton, dated 9 August 2017
- 100. Letter from occupier of 37 Hans Place, London, dated 10 August 2017
- 101. Letter from occupier of 39 Lammas Road, Cheddington, dated 11 August 2017
- 102. Letter from occupier of 39 Lammas Road, Cheddington, dated 11 August 2017
- 103. Letter from occupier of Highview Daycentre, Cherry Orchard, dated 11 August 2017
- 104. Letter from occupier of 8 Greene Walk, Berkhamsted, dated 17 August 2017
- 105. Letter from occupier of 127 Fletcher Way, Hemel Hempstead, Hert, dated 14 August 2017
- 106. Letter from occupier of 23 Kingswood Crescent, Rayleigh, dated 9 August 2017
- 107. Letter from occupier of 7 Waddesdon Close, Luton, dated 16 August 2017
- 108. Letter from occupier of 13 Shurland Avenue, Sittingbourne, dated 29 August 2017
- 109. Letter from occupier of 30 Covert Road, London, dated 3 August 2017
- 110. Letter from occupier of 10 Hillary Road, Hemel Hempstead, dated 14 August 2017
- 111. Letter from occupier of 2 Cowley St, London, dated 20 August 2017
- 112. Letter from occupier of 8a Chapman Road, Canvey Island, dated 11 August 2017
- 113. Letter from occupier of 15 Hoadly Road, London, dated 9 August 2017
- 114. Letter from occupier of 18 Whytewaters, Basildon, dated 10 August 2017
- 115. Letter from occupier of Waveney, Old Water Lane, dated 10 August 2017
- 116. Letter from occupier of 189 Benfleet Road, Benfleet, dated 14 August 2017
- 117. Letter from occupier of 21 The Green, London, dated 17 August 2017
- 118. Letter from occupier of 6 BARTON STREET, LONDON, dated 10 August 2017
- 119. Letter from occupier of 59 Gordon Avenue, Hornchurch, dated 6 August 2017
- 120. Letter from occupier of 25 Wren Gardens, Dagenham, dated 2 August 2017
- 121. Letter from occupier of 40 Meynell Avenue, Canvey Island, dated 11 August 2017

(Please note: All the application drawings and other relevant documents and Background Papers are available to view on the Council's website)

IF YOU HAVE ANY QUERIES ABOUT THIS REPORT PLEASE CONTACT THE PRESENTING OFFICER: **JULIA ASGHAR** BY EMAIL AT jasghar@westminster.gov.uk.





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DRAFT DECISION LETTER

Address: Parliament Square, London, SW1P 3JX,

Proposal: A memorial to Emmeline Pankhurst in the form of a bronze statue on stone plinth set within the existing memorials on the west side of Parliament Square Gardens.

Reference: 17/04187/FULL

Plan Nos: EPM/PL/12.1/A, 13.1/A, 13.2; Maquette Study SK-01, 02, 03 and 04.; and Planning Statement dated May 2017.

Case Officer: David Clegg

Direct Tel. No. 020 7641 3014

Recommended Condition(s) and Reason(s)

- Reason:
- 1 Because of its location within the City Council's Monument Saturation Zone, the proposed sculpture would fail to maintain or improve (preserve or enhance) the character or appearance of the Westminster Abbey and Parliament square Conservation Area. This would not meet S25 of our City Plan adopted November 2013 and DES 7 of our Unitary Development Plan that we adopted in January 2007. It would also not comply with guidance in our Supplementary Planning Document "Statues and Monuments in Westminster" that we adopted in 2008.

Please note: the full text for informatives can be found in the Council's Conditions, Reasons & Policies handbook, copies of which can be found in the Committee Room whilst the meeting is in progress, and on the Council's website.